

Basic Financial Statements and Independent Auditors' Report December 31, 2016 and 2015



Table of Contents

	Page
Independent Auditors' Report	1
Basic Financial Statements	
Statements of Net Position.	3
Statements of Revenues, Expenses, and Changes in Net Position	4
Statements of Cash Flows	5
Notes to Financial Statements	7
Supplemental Information	
Schedule of Revenues, Expenditures, and Changes in Funds Available - Budget and Actual (Budgetary Basis)	24
Reconciliation of Actual (Budgetary Basis) to Statement of Revenues, Expenses, and Changes in Net Position	26



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INDEPENDENT AUDITORS' REPORT

To the Board of Directors Todd Creek Village Metropolitan District Adams County, Colorado

We have audited the accompanying basic financial statements of the governmental activities of Todd Creek Village Metropolitan District (the "District") as of and for the year ended December 31, 2016, and the related notes to the basic financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

MANAGEMENT'S RESPONSIBILITY FOR THE BASIC FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these basic financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of basic financial statements that are free from material misstatement, whether due to fraud or error.

AUDITORS' RESPONSIBILITY

Our responsibility is to express an opinion on these basic financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the basic financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the basic financial statements, whether due to fraud or error. In making those risk assessments, the auditors consider internal control relevant to the entity's preparation and fair presentation of the basic financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the basic financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

To the Board of Directors Todd Creek Village Metropolitan District Page Two

OPINION

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of Todd Creek Village Metropolitan District as of December 31, 2016, and the changes in its net position and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

OTHER MATTERS

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United Sates of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operation, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

SUPPLEMENTAL INFORMATION

Our audit was conducted for the purpose of forming an opinion on the basic financial statements as a whole. The supplemental information is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

PRIOR-YEAR FINANCIAL STATEMENTS

The 2015 financial statements were audited by other auditors, and they expressed an unmodified opinion on them in their report dated January 12, 2017, but they have not performed any auditing procedures since that date.

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July 31, 2017 Denver, Colorado

Statements of Net Position

	December 31,			31,
		2016		2015
Assets				
Current assets				
Cash and cash equivalents	\$	30,003	\$	30,161
Cash and cash equivalents - restricted		59,703		176,097
Investments - restricted		7,217,421		6,557,649
Accounts receivable		328,648		893,350
Prepaid expenses	_	14,974		7,558
Total current assets		7,650,749	_	7,664,815
Capital assets				
Water rights		4,683,684		4,683,684
Construction in progress		3,674,228		1,006,561
Operating system and storage		54,189,126		53,288,868
Accumulated depreciation		(15,562,391)		(14,188,804)
Total capital assets		46,984,647	_	44,790,309
Total assets	\$	54,635,396	\$	52,455,124
Liabilities and Net Position				
Current liabilities				
Accounts payable	\$	2,052,027	\$	1,611,894
Accrued interest payable		147,853		153,327
Current portion of long-term debt		360,465		334,833
Total current liabilities		2,560,345		2,100,054
Long-term liabilities				
Long-term debt, net of current portion	_	21,197,764		22,034,779
Total liabilities	_	23,758,109	_	24,134,833
Net position				
Net investment in capital assets		25,426,418		22,420,697
Restricted		7,277,124		6,733,746
Unrestricted		(1,826,255)	_	(834,152)
Total net position		30,877,287	_	28,320,291
Total liabilities and net position	\$	54,635,396	\$	52,455,124

Statements of Revenues, Expenses, and Changes in Net Position

	For the Years Ended December 31,			
		2016	1001 3	2015
Operating revenues		_010		2010
Water revenue	\$	3,046,450	\$	2,544,949
Facility development fees		1,188,414		-
Failure to connect ("FTC") fees		415,706		499,706
Availability fees		13,824		50,615
Meter fees		145,375		123,250
Inspection fees		43,550		37,300
Penalties and other income		163,998		112,426
Total operating revenues		5,017,317		3,368,246
Operating expenses				
Depreciation		1,373,587		1,352,616
District management		1,040,400		1,020,000
Utilities and water leases		886,868		1,370,904
Raw water acquisition		457,694		480,094
Repairs and maintenance		402,003		505,383
Legal		157,560		356,839
Office expense		148,857		129,954
MXU system		108,998		162,881
Engineering		87,324		234,883
Water treatment		74,351		32,795
Insurance		23,768		23,183
Accounting and audit		17,830		31,841
Public relations		8,825		3,428
Miscellaneous		1,613		578
Vehicle expense		712		4,624
Property tax		<u>552</u>		- 5 710 002
Total operating expenses		4,790,942		5,710,003
Operating income (loss)		226,375		(2,341,757)
Non-operating revenue and expense				
Interest income		62,565		61,117
Amortization expense		(30,000)		-
Interest expense		(1,907,073)		(1,143,521)
Interest expense - certificates of participation base rental		-		(260,844)
Bond issuance costs		-		(691,600)
Loan fees		(29,425)		(494,875)
Total non-operating revenue and expense		(1,903,933)		(2,529,723)
Loss before capital contributions and special items		(1,677,558)		(4,871,480)
Capital contributions				
Tap fees		4,234,554		3,503,994
Special items				
Forgiveness of debt				11,048,672
Change in net position		2,556,996		9,681,186
Net position - beginning of year		28,320,291		18,639,105
Net position - end of year	\$	30,877,287	\$	28,320,291

Statements of Cash Flows

	For the Years Ended December 31,
	2016 2015
Cash flows from operating activities Receipts from customers and users Payments to suppliers Net cash provided by operating activities	\$ 9,816,573 \$ 6,770,100 (2,954,638) (3,724,284) 6,861,935 3,045,816
Cash flows from investing activities Interest received Net cash provided by investing activities	62,565 61,117 62,565 61,117
Cash flows from capital and related financing activities Acquisition of capital assets Principal paid on capital lease Interest paid on capital lease Principal paid on Series 2015 bonds Interest paid on bonds and certificates of participation Other debt-related expenditures Proceeds from bond refunding, net of discount Proceeds from trustee Principal paid on Series 2004 bonds Principal paid on Series 2008 certificates of participation Net cash (used in) provided by financing activities	(3,567,925) (844,477) (19,383) (18,357) (2,836) (3,795) (822,000) - (1,939,711) (1,400,570) (29,425) (1,148,081) - 22,310,000 - 120,027 - (13,627,587) (4,771,660) (6,381,280) (615,500)
Net increase in cash and cash equivalents	543,220 3,722,433
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	6,763,907 3,041,474 \$ 7,307,127 \$ 6,763,907
Reconciliation of cash and cash equivalents to the statements of net position Cash and cash equivalents Cash and cash equivalents - restricted Investments - restricted	\$ 30,003 \$ 30,161 59,703 176,097 7,217,421 6,557,649 \$ 7,307,127 \$ 6,763,907

(Continued on the following page)

Statements of Cash Flows

(Continued from the previous page)

	For the Years Ended December 31,			
		2016	_	2015
Reconciliation of operating income (loss) to net cash provided by operating activities				
Operating income (loss)	\$	226,375	\$	(2,341,757)
Adjustments to reconcile operating income (loss) to		_		
net cash provided by operating activities				
Depreciation and amortization		1,403,587		1,402,146
Tap fees received from customers		4,234,554		3,503,994
Changes in assets and liabilities				
Decrease (increase) in accounts receivable		564,702		(102,140)
Increase in prepaid expenses and other assets		(7,416)		(5,751)
Increase in accounts payable		440,133		589,324
		6,635,560		5,387,573
Net cash provided by operating activities	\$	6,861,935	\$	3,045,816

Notes to Financial Statements

Note 1 - Definition of Reporting Entity and Summary of Significant Accounting Policies

<u>Definition of Reporting Entity</u>

The Todd Creek Village Metropolitan District (Adams County, Colorado) (the "District") is a quasimunicipal corporation organized on November 19, 1996 and is governed pursuant to provisions of the Colorado Special District Act. The District's service area is located in Adams and Weld Counties, Colorado. The District was established to provide water and wastewater services to an area encompassing approximately 6,725 acres in Adams County and 6,000 acres in Weld County.

The District has no employees, and all operations and administrative functions are contracted.

The District follows the Governmental Accounting Standards Board ("GASB") accounting pronouncements, which provide guidance for determining which governmental activities, organizations, and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, the ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens, and fiscal dependency.

As of December 31, 2016, no component unit has been identified as reportable to the District nor is the District a component unit of any other primary governmental entity.

Basis of Accounting

The accounting policies of the District conform to generally accepted accounting principles ("GAAP") as applicable to governmental units accounted for as a proprietary enterprise fund. The enterprise fund is used since the District's powers are related to those operated in a manner similar to a private utility system where net income and capital maintenance are appropriate determinations of accountability.

The District's records are maintained on the accrual basis of accounting. Revenue is recognized when earned, and expenses are recognized when the liability is incurred. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets, and redemption of bonds and certificates of participation is recorded as a reduction in liabilities. Tap fees are recorded as capital contributions when received.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

Notes to Financial Statements

Note 1 - Definition of Reporting Entity and Summary of Significant Accounting Policies (continued)

Operating Revenue and Expenses

The District distinguishes between operating revenues and expenses and non-operating items in the statement of revenues, expenses, and changes in net position. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with the District's purpose of providing water and wastewater services to its customers. Operating revenues consist of charges to customers for service provided. Operating expenses include the cost of service, administrative expenses and depreciation of assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses or capital contributions.

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue, expenses, gains, losses, and other changes in net assets during the reporting period. Actual results could differ from those estimates.

Restricted Cash and Investments

Certain proceeds of the District's revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. Restricted cash and investments totaled \$7,277,124 and \$6,733,746 at December 31, 2016 and 2015, respectively.

Deposits and Investments

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Accounts Receivable and Allowance for Doubtful Accounts

Use fees and tap fees constitute a perpetual lien on or against property served until paid. Such liens may be foreclosed upon as provided by the state of Colorado. Therefore, no provision for uncollectible receivables has been made in the basic financial statements.

Capital Assets

Capital assets, which include water rights, water wells, storage and treatment facilities, and delivery systems, are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation or at the developer's cost. Capital assets are defined by the District as those assets with a cost or value of \$1,000 or greater. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Notes to Financial Statements

Note 1 - Definition of Reporting Entity and Summary of Significant Accounting Policies (continued)

Capital Assets (continued)

Major outlays for capital assets and improvements for which the District retains title are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets is not included as part of the capitalized value of the assets constructed.

Property, plant, and equipment of the District are depreciated using the straight-line method over the estimated useful lives (40 years for water system infrastructure). The cost of water rights includes acquisition cost, legal, and engineering costs related to the development and augmentation of those rights. Since the rights have a perpetual life, they are not amortized. Depreciation expense for the years ended December 31, 2016 and 2015 totaled \$1,373,587 and \$1,352,616, respectively.

Amortization of Bond Discount

Series 2015 bond discounts are being amortized over the respective terms of the bonds using the straight-line method. Amortization expense for bond discounts amounted to \$30,000 for the year ended December 31, 2016.

Net Position

The District has net position consisting of three components: net investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, loans, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those net assets. As of December 31, 2016 and 2015, the District had net investment in capital assets of \$25,426,418 and \$22,420,697, respectively.

Restricted

The District had \$7,277,124 and \$6,733,746 restricted by contractual obligation for payment of debt service as of December 31, 2016 and 2015, respectively.

Unrestricted

The District's unrestricted net position as of December 31, 2016 and 2015 is \$(1,826,255) and \$(834,152), respectively. The deficit amounts are a result of the District being responsible for the repayment of bonds issued for construction, installation, and completion of water system improvements.

Notes to Financial Statements

Note 1 - Definition of Reporting Entity and Summary of Significant Accounting Policies (continued)

Contributed Capital

Tap fees and water resource fees are generally recorded as capital contributions when received. Lines contributed to the District by developers are recorded as capital contributions and additions to the systems at the developer's cost or at the estimated fair value at the date of contribution.

Budgetary Information

In accordance with State Budget Law, the District's Board of Directors holds public hearings in the fall of each year to approve the budget and appropriate funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The total appropriation can only be modified upon completion of notification and publication requirements.

The District budgeted a negative fund balance for the years ended December 31, 2016 and 2015, which may be a violation of State Budget Law. Additionally, the District exceeded its budgeted expenditures for the year ended December 31, 2015, which may be a violation of State Budget Law.

Subsequent Events

The District has evaluated all subsequent events through the auditors' report date, which is the date these basic financial statements were available to be issued.

Note 2 - Investments

Deposits with Financial Institutions

Colorado statutes require that the District use eligible public depositories as defined by the Colorado Public Deposit Protection Act (the "Act"). Under the Act, amounts on deposit in excess of federal insurance levels must be collateralized. As of December 31, 2016 and 2015, the federal insurance limits were \$250,000. The eligible collateral is determined by the Act and allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least 102% of the aggregate uninsured deposits. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District's cash deposit and investment policy adopts state statutes regarding custodial credit risk for deposits. As of December 31, 2016 and 2015, the District's bank balance was not exposed to custodial credit risk.

Notes to Financial Statements

Note 2 - Investments (continued)

Deposits with Financial Institutions (continued)

Deposits with financial institutions as of December 31, 2016 were \$30,003 and \$44,280 for the carrying balance and bank balance, respectively. Deposits with financial institutions as of December 31, 2015 were \$30,161 and \$51,697 for the carrying balance and bank balance, respectively. Restricted cash deposits held with financial institutions as of December 31, 2016 and 2015 were \$59,703 and \$176,097, respectively, for the carrying balance and bank balance.

Credit Risk

The District's cash deposit and investment policy adopts state statutes regarding credit risk for investments.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest, which include obligations of the U.S. and certain U.S. government agency securities, certain international agency securities, general obligation, and revenue bonds of the U.S. local government entities, bankers' acceptances of certain banks, commercial paper, written repurchase agreements collateralized by certain authorized securities, certain money market funds, guaranteed investment contracts, and local government investment pools.

Interest Rate Risk

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

The District had the following investments:

		December 31			31,
	<u>Maturity</u>		2016		2015
Colorado Surplus Asset Fund Trust	Weighted average under 60 days	\$	7,217,421	\$	6,557,649

Colorado Surplus Asset Fund Trust

During 2016 and 2015, the District invested in the Colorado Surplus Asset Fund Trust ("CSAFE"), which is an investment vehicle established by state statute for local government entities to pool surplus assets. The state securities commissioner administers and enforces all state statutes governing the trust. The trust is similar to a money market fund with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, and highest rated commercial paper. A designated custodial bank serves as custodian for CSAFE's portfolio pursuant to a custodian agreement. The custodian acts as a safekeeping agent for CSAFE's investment portfolio and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE is rated AAAm by Standard & Poor's.

Notes to Financial Statements

Note 2 - Investments (continued)

Concentration of Credit Risk

The District's cash deposit and investment policy adopts state statutes regarding concentration of credit risk for investments. The District invests primarily in money markets and/or U.S. securities, U.S. agency securities, or U.S.-sponsored corporate securities, which are not subject to concentration of credit risk.

Custodial Credit Risk - Investments

For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District's cash deposit and investment policy adopts state statutes regarding custodial credit risk for investments. As of December 31, 2016 and 2015, the District had \$7,217,421 and \$6,557,649, respectively, of investments held by outside parties.

Note 3 - Capital Assets

The District's capital assets comprise the following:

A summary of capital asset acquisitions, dispositions, and accumulated depreciation is as follows:

	December 31, 2015	Increases	Decreases	December 31, 2016
Capital assets, not being depreciated Water rights Construction in progress	\$ 4,683,684 1,006,561	\$ - 2,667,667	\$ - -	\$ 4,683,684 3,674,228
Total capital assets, not being depreciated	5,690,245	2,667,667		8,357,912
Capital assets, being depreciated Water distribution and storage Sewer system Vehicles Total capital assets, being depreciated	48,163,616 5,045,437 79,815 53,288,868	900,258	- - - -	49,063,874 5,045,437 79,815 54,189,126
Less accumulated depreciation	(14,188,804)	(1,373,587)		(15,562,391)
Total capital assets	\$ 44,790,309	\$ 2,194,338	\$ -	<u>\$ 46,984,647</u>

Notes to Financial Statements

Note 4 - Long-Term Debt

Long-term debt consists of the following:

	December 31, 2015	Additions	 Payments	December 31, 2016	Due Within One Year
Series 2015 bonds Capital lease obligations	\$23,000,000 59,612	\$ - -	\$ (822,000) (19,383)	\$22,178,000 40,229	\$ 340,000 20,465
Series 2015 bond discount	23,059,612 (690,000)		 (841,383) 30,000	22,218,229 (660,000)	\$ 360,465
	\$22,369,612	\$ -	\$ (811,383)	\$21,558,229	

Bonds Payable

\$25,575,000 Water Revenue Refunding and Improvement Bonds, Series 2004, Dated December 27, 2004

Issued in 2004, the bonds are term bonds in the amount of \$25,575,000. The bonds were issued to finance the construction, installation, and completion of improvements to the water supply, purification, transmission, and distributions system; wastewater lift station; force main; and interceptor trunk line and to refund and discharge the outstanding District revenue bonds as well as other District obligations. The bonds bear interest from 4.750% to 6.125% per annum payable semiannually on June 1 and December 1.

The bonds are subject to redemption prior to maturity, at the option of the District, as allowed under a "Special Mandatory Redemption" provision whereby the District, from sources other than borrowed funds or funds derived from refunding or refinancing of the Series 2004 Bonds, may redeem certain bonds at a price equal to the principal amount plus accrued interest. Accordingly, bonds with an original maturity date of December 1, 2009 may be redeemed no earlier than December 1, 2005; bonds maturing on December 1, 2014 may be redeemed no earlier than June 1, 2008; and bonds maturing on December 1, 2019 may be redeemed no earlier than June 1, 2010.

Alternatively, the bonds are subject to redemption prior to maturity, at the option of the District; redeemed with borrowed funds beginning on December 1, 2012; and, on any date thereafter, upon payment of par and accrued interest with a redemption premium through November 30, 2014 and without a redemption premium thereafter.

The bonds are payable solely from and secured by an irrevocable pledge of and first lien upon the "pledged revenue" as defined in the bond indenture. Additional security for the bonds is provided by a "debt service reserve fund" and by the Standby Tap Purchase Agreement dated as of December 27, 2004 between the District and Osborne Holding Corporation, owner of The Equinox Group LLC (the "Developer"), a Colorado limited liability company, whose affiliates, along with the individual principal of the Developer, owned or controlled, at the date of the agreement, approximately 58% of the property to be served with water services and facilities by the District (the Developer owned approximately 1% of the property served by the District).

Notes to Financial Statements

Note 4 - Long-Term Debt (continued)

Bonds Payable (continued)

\$25,575,000 Water Revenue Refunding and Improvement Bonds, Series 2004, Dated December 27, 2004 (continued)

With respect to "pledged revenue" that may be derived by the District's water system, the Developer and its principal have entered into a Standby Tap Purchase Agreement whereby the Developer and its principal have guaranteed the payment of principal and interest on the bonds in the event that "pledged revenues" are insufficient in any year. The Developer and its principal agree, jointly and severally, to purchase water and wastewater taps from time to time in the amount necessary to pay when due the scheduled amounts of principal and interest with respect to the Series 2004 bonds. The trustee issued a demand letter on November 9, 2009 calling on the Developer and its principal to fulfill its obligation under the Standby Tap Purchase Agreement to assist the District in making bond interest and principal payments. Due to economic conditions, neither the Developer nor its principal was able to purchase taps to provide funds for payment of bond interest and principal on December 1, 2009. Consequently, the District withdrew funds from the Bond Reserve Fund in 2011, 2010, and 2009 to satisfy the required interest payments.

Due to insufficient pledged tap fee revenue, \$5,350,000 of bond principal payments for maturities that were originally due on December 1, 2009 were not paid on that date, and \$11,910,000 remained unpaid as of November 17, 2015. The District entered into a settlement agreement with the bond trustee, whereby 80% of the total amount of bonds outstanding of \$18,310,000 would be retired upon the District's issuance of its Series 2015 Water Activity Enterprise Revenue Refunding and Improvement Bonds (see below). On November 18, 2015, the District paid \$14,648,000, less a closing credit of \$1,020,412, to the bond trustee in full settlement of the Series 2004 bonds.

Taxable Series 2015 Water Activity Enterprise Revenue and Improvement Bonds

On November 18, 2015, the District issued Water Activity Enterprise Revenue Refunding and Improvement Bonds, Taxable, Series 2015, in the aggregate principal amount of \$23,000,000. These bonds are a limited obligation and payable solely from the gross revenue of the system, subject to payment of operation and maintenance expenses. The bondholders of the 2004 bonds and 2006 Certificates of Participation ("COPS") independently entered into settlement agreements with the District dated June 11, 2015 in which each of the parties agreed to an amount to settle the unpaid debt obligations from the Series 2015 bond proceeds.

The bonds bear interest at 8% per annum payable semiannually on June 1 and December 1. The bonds are subject to mandatory sinking fund redemption prior to maturity, in part, on December 1 each year, according to terms described in the trust indenture. The bonds are also subject to prior redemption at the option of the District, as a whole or in part in integral multiples of \$5,000 plus accrued interest, on December 1, 2023 and on any interest payment date thereafter, subject to redemption prices of 104% on December 1, 2023; 102% on December 1, 2024; and 100% on December 1, 2025 and thereafter.

Notes to Financial Statements

Note 4 - Long-Term Debt (continued)

Bonds Payable (continued)

Taxable Series 2015 Water Activity Enterprise Revenue and Improvement Bonds (continued)

The bonds are special limited revenue obligations of the District's enterprise, payable solely from and secured by the "pledged revenue and funds" as defined in the bond trust indenture. Gross revenues of the enterprise are pledged to payment of the bonds and remitted to the trustee in accordance with the Indenture of Trust. The trustee disburses operating, capital, and debt payments upon review and approval of the bondholder and District management. The District is subject to various performance covenants that are included in the trust indenture.

During 2016, the District used proceeds from the Series 2015 Bonds for capital improvements that may not be eligible to be funded by such proceeds. This may be a violation of state statute and a violation of the District's bond covenants. The bondholder representative and the District agreed that the District would replenish the Capital Improvement Fund for said improvements by December 30, 2016. The amount was replenished as of August 31, 2016.

Bond Maturities

Bond maturities for the next five years and to maturity are subject to principal "mandatory sinking fund redemption" and interest payments as follows:

Years Ending December 31,	 Principal Interest			_	Total	
2017 2018 2019	\$ 340,000 365,000 395,000	\$	1,814,800 1,787,600 1,758,400	\$	2,154,800 2,152,600 2,153,400	
2020 2021-2025 2026-2030	430,000 2,710,000 3,985,000		1,726,800 8,062,000 6,789,200		2,156,800 10,772,000 10,774,200	
2026-2030 2031-2035 2036-2040	 5,860,000 8,093,000		4,918,000 2,169,600		10,774,200 10,778,000 10,262,600	
	\$ 22,178,000	\$	29,026,400	\$	51,204,400	

Additionally, the bonds are subject to payments under a "special mandatory redemption fund" up to a maximum amount of \$2,000,000 for the years 2016, 2017, and 2018 or a maximum payment of \$6,000,000 total over those three years. All such payments are to be credited against the "mandatory sinking fund" installments (per above table) in inverse order of the "mandatory sinking fund" redemption dates. The District did not fund the "special mandatory redemption fund" to the maximum in 2016.

Notes to Financial Statements

Note 4 - Long-Term Debt (continued)

<u>Certificates of Participation</u>

The District entered into a lease purchase agreement for a principal amount of \$8,660,000, dated May 18, 2006, with Todd Creek Farms Metropolitan District No.1 Water Activity Enterprise Leasing Trust 2006 (the "Trust"). The Trust acts as lessor, and the District acts as lessee. The Trust was created by the trustee (Zions First National Bank in Denver, Colorado) pursuant to a trust indenture and laws of the state of Colorado. The proceeds of the issuance of the COPS were used to fund the acquisition of water rights and the acquisition, construction, and installation of various water and non-potable water facilities. The Trust leases such water rights and facilities to the District pursuant to a 16.5-year lease agreement. Base rentals under the lease agreement were sufficient to cover the payments of principal and interest on the certificates and all trustee costs. The District could elect at any time to purchase the property from the Trust in an amount sufficient to redeem, pay, and defease all outstanding COPS. At the termination of the lease, ownership of all assets would revert to the District. The obligations of the District under the lease were not secured by a pledge or lien on any revenues or funds of the District and were payable on a parity basis with other general unsecured capital obligations of the District. The obligations of the District under the lease were subject to a pledge of certain District property constructed with the proceeds of the COPS.

The COPS bore interest at rates ranging from 5.750% to 6.125%. They were subject to optional redemption on December 1, 2012 and thereafter at prices ranging from par to par plus a 2% premium. Certain certificates were subject to a mandatory sinking fund beginning on December 1, 2010.

The District accounts for proceeds of the issuance of the COPS as debt proceeds and reports all assets of the trust and all outstanding COPS in its financial statements. Rental payments to the Trust are reported as interest expense and principal reductions by the District.

The District did not make required minimum rental payments of \$675,845 in 2010; \$937,825 in 2011; \$937,525 in 2012; \$935,788 in 2013; \$937,713 in 2014; or any catch-up payments during those periods. This constituted an event of default under the COPS agreement. The District restructured the District's debt, including the bonds, through a refunding of all outstanding debt on November 18, 2015.

Settlement Agreement - COPS

The District entered into a settlement agreement with the COPS trustee, whereby \$4,771,660 of the total outstanding COPS of \$8,660,000 would be retired upon the District's issuance of its Series 2015 Water Activity Enterprise Revenue Refunding and Improvement Bonds (see above). On November 18, 2015, the District paid the agreed amount in full settlement of the COPS.

Capital Lease Obligation

On December 18, 2014, the District entered into a capital lease obligation to purchase two vehicles. The lease is on a monthly basis for 48 consecutive monthly periods with interest and principal payments of \$1,846 with interest of 5.45%. The lease qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payments as of the inception date.

Notes to Financial Statements

Note 4 - Long-Term Debt (continued)

Capital Lease Obligation (continued)

The future minimum lease obligations and net present value of the minimum lease payments as of December 31, 2016 were \$20,465 for the year ending December 31, 2017 and \$19,764 for the year ending December 31, 2018.

Note 5 - Water Agreements

Water Lease Agreements

On January 1, 2004, the District entered into two Water Lease Agreements with Coors Brewing Company ("Coors"), both renewable annually until December 31, 2006. Under the terms of the agreements, the District received the right for a minimum of 250 acre feet of Leased Water at a rate of \$175 per acre foot in 2005 and \$200 per acre foot in 2006 with minimum annual payments of \$45,500 and \$52,000, respectively, payable on January 1 each year.

Effective January 1, 2008, the District renewed its two Water Lease Agreements with Coors, both now terminated on December 31, 2011 (initial term). Both Agreements were renewed for an additional five-year term ended December 31, 2016.

Under the terms of the first Agreement, the District received the right to 100 acre feet of Leased Water at a rate of \$325 per acre foot. The minimal annual payments were \$32,500, payable on January 1 each year. Under the terms of the second Agreement, the District received the right to 100 acre feet of Leased Water at a rate of \$325 per acre foot. The minimal annual payments were \$32,500, payable on January 1 each year.

Subsequent to year-end, the first and second Agreements were terminated and replaced with a Water Lease Agreement executed on March 31, 2017. The agreement commenced on April 1, 2017 with an initial lease term ending March 31, 2022 with the option for up to two five-year renewals. Under the terms of the agreement, the District receives the right to up to 200 acre feet, with the option to increase by an additional 200 acre feet, of water per delivery season at a rate of \$750 per acre foot.

Water Share Purchase and Lease-Back Agreement

On June 17, 2014, the District entered into a Water Share Purchase and Lease-Back Agreement with H3O LLC ("H3O"). Principals of H3O also serve on the District's Board of Directors. Under this agreement, H3O funded the \$1,000,000 settlement with Valley Bank and Trust on the District's behalf. As a result, the District conveyed its original Brantner Share certificates to H3O, and the District agrees to lease consumable water from H3O at a rate of \$350 per acre foot per year. The term of the lease will continue for as long as H3O owns the Brantner Shares and will terminate when and to the extent H3O sells all or a portion of the shares. The District has first right of refusal upon H3O's decision to sell the shares.

Notes to Financial Statements

Note 5 - Water Agreements (continued)

Water Lease Agreement

The District entered into two Water Lease Agreements with H3O to lease consumable water and potable and non-potable water at \$650 per acre foot. The leases expired on December 31, 2013; however, the District and H3O have been operating under the terms of the initial lease subsequent to the termination date.

On January 1, 2016, the District entered into a Water Lease Agreement with H3O with a termination date of December 31, 2018. Under the terms of the new agreement, H3O will lease the District up to 300 acre feet of water annually at a rate of \$650 per acre foot paid monthly.

On January 1, 2016, the District entered into a Water Lease Agreement with H3O with a termination date of December 31, 2018. Under terms of this agreement, the District will lease up to 300 acre feet of water annually to H3O at a rate of \$650 per acre foot paid monthly.

Water Storage and Facilities Usage and Public Improvements Agreement

On August 21, 2013, the District entered into a Water Storage and Facilities Usage and Public Improvements Agreement with H3O. H3O is granted the use of the following: (1) the District's water storage reservoirs, including but not limited to Signal Reservoir No. 1 and Signal Reservoir No. 2 or other District water storage reservoirs designated by the District; (2) water transmission lines, wells, pumps, facilities, and appurtenances for the purpose of storing up to 200 acre feet of water and transmitting up to 2,000 acre feet of water per year, provided such storage and transmission does not interfere with the District's use of the Facilities; and (3) the Signal Reservoirs and the District's adjoining land necessary for the purposes of installing temporary and permanent water pumps, pipelines, and associated facilities to withdraw water from the Signal Reservoirs and to construct access roads. H3O's Right of Usage is subject to the District's use of the Facilities for the benefit of the District's present or future customers and H3O is not entitled to use any Facilities needed for public use by the District's present or future customers.

As partial consideration for the Right of Usage, H3O has paid the District \$50 per acre foot of water pumped through the District's water lines as measured at the District's alluvial wells or the Guthrie turnout on the Brantner Ditch, but not to exceed \$100,000 per year. As additional consideration, H3O agrees to construct improvements to the Reservoir estimated to be \$750,000 and improvements to the Water Lines and to the District's delivery systems from the reservoirs, estimated to be \$250,000. The Public Improvements will be dedicated to the District on or before the end of the term of this agreement (December 31, 2018) at no cost to the District.

Water Lease Agreement

The District entered into a Water Lease Agreement with South Adams County Water and Sanitation District on April 3, 2013 to lease 500 acre feet of water at \$340 per acre foot. On or before March 31 of each subsequent year of the lease term, South Adams County shall provide the District with a written Delivery Projection for that year of the lease term. The lease terminates on March 31, 2018.

Notes to Financial Statements

Note 5 - Water Agreements (continued)

Water Lease Agreement (continued)

On January 1, 2014, the District entered into a Water Lease Agreement with HTC Golf Acquisitions, LLC ("HTC") to lease non-potable water to the golf course. The lease commenced on January 1, 2014 and terminated December 31, 2015.

On January 1, 2016, the District entered into a new Water Lease Agreement with HTC to lease non-potable water to the golf course. The lease expires on December 31, 2018. Under the terms of the lease, the District will lease 300 acre feet of water annually to HTC at a rate of \$537.65 per acre foot, or \$1.65 per thousand gallons of non-potable water drawn by HTC.

Water Lease - Purchase Agreement

On December 8, 2015, the District, Adams County ("County"), and South Adams County Water and Sanitation District ("SACWSD") entered into an intergovernmental agreement regarding the Mann Lakes Reservoir ("Mann Lakes"). The County agreed to lease to the District and SACWSD certain storage and inlet/outlet capacity as well as granted a license to use, access, manage, operate, repair, and maintain Mann Lakes and the area around Mann Lakes, which is controlled by the County. The County further granted the District and SACWSD a purchase option for the reservoir storage and inlet/outlet capacity, effective when the reservoir becomes operational and remaining in effect through the end of the lease purchase term. The minimum purchase amount is \$6,238,925, adjusted for credits to and from the District as detailed in the lease purchase agreement. The term of the lease purchase expired on December 31, 2015; is subject to an automatic renewal for 12 consecutive one-year periods unless terminated prior to the end of the lease term; and is subject to annual appropriation by the District and SACWSD. The District made an earnest payment to the County of \$30,000, which shall be credited to the first year's lease-purchase payment. Lease-purchase payments are \$120,000 annually and are due April 1 of each year once the reservoir becomes operational. The District anticipates that the reservoir will be operational in the spring of 2018.

Note 6 - Related Parties

The majority of the District's Board of Directors are either stockholders or employees of Equinox Land Group, Inc. (the "Parent Company"). The Parent Company owns Village Water Management, LLC (the "Company"), with which the District entered into an agreement to perform administrative duties, maintain and administer operations, and handle the financial affairs of the District. The contract expired in 2015 but is subject to the District's annual budget and appropriation. During the year ended December 31, 2015, the District paid \$1,020,000 to the Company under this agreement. The District extended the contract in 2016 and paid \$1,040,400 for that year. As of December 31, 2016, the District owed \$93,419 to the Company, which is included in accounts payable on the statements of net position.

Notes to Financial Statements

Note 6 - Related Parties (continued)

On December 30, 2015, the District entered into a Facilities Development Agreement with the Parent Company. Under the agreement, the District is solely responsible for contracting the design, construction, and installation of improvements on property owned by the Parent Company to serve the property as components of the District's water system. The Parent Company is required to pay a facilities development fee to the District for the benefit of the public improvements to the Parent Company. The development fee of \$60,924 per lot will be paid to the District upon transfer of the lots within the property from the Parent Company to the homebuilders or other parties. For the year ended December 31, 2016, the system facility fee paid to the District was \$1,188,414.

Principals of H3O (Note 5) also serve on the District's Board of Directors. At December 31, 2016 and 2015, respectively, the District owed H3O \$13,000 and \$799,165, and H3O owed the District \$3,750 and \$636,764 related to the water agreements disclosed in Note 5.

Principals of HTC (Note 5) also serve on the District's Board of Directors. At December 31, 2016, HTC owed the District \$41,639 related to the water agreements disclosed in Note 5.

Principals of West South Platte Water & Reservoir, LLC (Note 7) also serve on the District's Board of Directors. As of and for the year ended December 31, 2016, the District paid \$25,000 for rent expense, included in the amount disclosed in Note 7, and owed West South Platte Water & Reservoir, LLC \$94,956.

Note 7 - Commitments and Contingencies

Commitments

The District leases office space from a related party under a triple-net agreement that expires in August 2021. Additionally, the District leases certain office equipment payable through 2019. Total rental expense from the operating leases for the years ended December 31, 2016 and 2015 was \$72,898 and \$53,028, respectively.

Minimum base rental payments, excluding expected property taxes, due for the next four years and in total are as follows:

Year Ending December 31,

2017	\$ 78,120
2018 2019	78,120 75,780
2020 Thereafter	75,000 50,000
Therearter	
	<u>\$ 357,020</u>

Notes to Financial Statements

Note 7 - Commitments and Contingencies (continued)

Commitments (continued)

During 2015, the District entered into an agreement with Lazy H, Inc. for construction of public improvements in the Bartley Subdivision in the amount of \$2,131,770. As of December 31, 2016, the construction of public improvements was completed.

Subsequent to year-end, in January 2017, the District entered into an agreement with a third party to provide professional consulting and management services for planning, financing, constructing, and installing certain public improvements at a rate of 5% of gross billings for all contractors hired and constructions performed by the third party to complete the public improvements. The agreement expires in December 2017.

Litigation

On August 22, 2013, ALF Todd Creek Village North, L.P. ("ALF") filed a complaint against the District regarding the Water and Sewer Agreement with ALF Equinox Todd Creek Village North, LLC (the "Joint Venture") seeking a declaration regarding the Joint Venture's obligation to obtain water and sewer service from the District and seeking, in the alternative, breach of contract or anticipatory repudiation claims against the District alleging unspecified damages. On September 11, 2013, the District filed a motion to dismiss all of the claims. On January 6, 2014, the District's motion was denied. The District filed an answer, affirmative defenses, and counterclaims on May 9, 2014, seeking a declaration that the Water and Sewer Agreement is enforceable and provides the District with an exclusive right to provide water and sewer services pursuant to its terms. On March 23, 2015, the matter went to trial, and the court ruled on May 19, 2015 in favor of the District, which ALF has appealed. On August 25, 2016, the Colorado Court of Appeals affirmed the judgment in favor of the District. ALF appealed the ruling to the Colorado Supreme Court on October 15, 2016. During 2017, the Colorado Supreme Court declined to hear the ruling; therefore, all appeals in this matter have concluded in favor of the District causing the Water and Sewer Agreement to be a binding and enforceable contract. Additionally, in 2017, ALF was required to pay the District \$335,000 for attorney's fees and costs, which was paid in spring 2017.

The District is involved in litigation from time to time in the ordinary course of business. In the opinion of management, the outcome of any such litigation will not materially affect the net position, results of operations, or cash flows of the District.

Note 8 - Tax, Spending, and Debt Limitations

Article X, Section 20 of the Colorado constitution, commonly known as the Taxpayer's Bill of Rights ("TABOR") contains tax, spending, revenue, and debt limitations, which apply to the state of Colorado and all local governments.

The District's management believes it qualifies under the Water Activity Enterprise definition of TABOR and, therefore, is not subject to the requirements of TABOR. However, TABOR is complex and subject to interpretation.

Notes to Financial Statements

Note 9 - Risk Management

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God. The District maintains commercial insurance for all risks of loss. Settled claims have not exceeded the commercial coverage limits in any of the past three years.

Note 10 - Non-Compliance with Colorado Revised Statute

Colorado Revised Statutes require that local governments submit audited financial statements for calendar year-end by July 31, or September 30 if granted an extension, of the following year. The District was not in compliance with this statutory requirement for the year ended December 31, 2015.



Schedule of Revenues, Expenditures, and Changes in Funds Available - Budget and Actual (Budgetary Basis) For the Year Ended December 31, 2016

	Original and Final Budgeted Amounts		 Actual	Variance with Final Budget - Favorable (Unfavorable)	
Enterprise					
Revenues					
Water revenue	\$	2,856,456	\$ 2,686,598	\$	(169,858)
Failure to connect ("FTC") fees		463,105	415,706		(47,399)
Meters		181,821	145,375		(36,446)
Inspection fees		55,081	43,550		(11,531)
Lease of water		196,951	359,852		162,901
Tap fees		691,467	185,294		(506,173)
Investment earnings		33,054	35,902		2,848
Penalties and other income		122,803	 163,998		41,195
Total revenues		4,600,738	4,036,275		(564,463)
Expenditures					
Accounting and audit		16,830	17,830		(1,000)
Administration		139,699	148,857		(9,158)
District management		1,040,400	1,040,400		-
Engineering		104,502	87,324		17,178
Insurance		19,380	23,768		(4,388)
Legal		150,202	157,560		(7,358)
Miscellaneous		500	1,613		(1,113)
MXU system		246,788	108,998		137,790
Community relations		1,800	8,825		(7,025)
Property taxes		-	552		(552)
Raw water acquisition		561,000	457,694		103,306
Repairs and maintenance		275,401	402,003		(126,602)
Utilities		395,402	886,868		(491,466)
Vehicle expense		500	712		(212)
Water treatment		141,384	74,351		67,033
Total expenditures		3,093,788	3,417,355		(323,567)
Excess of enterprise revenues over (under)					
enterprise expenditures		1,506,950	618,920		(888,030)

(Continued on the following page)

Schedule of Revenues, Expenditures, and Changes in Funds Available - Budget and Actual (Budgetary Basis) For the Year Ended December 31, 2016

(Continued from the previous page)

	Original and Final Budgeted Amounts	Actual	Variance with Final Budget - Favorable (Unfavorable)
General government			
Revenues			
Tap fees and availability of service fees	5,329,768	4,063,084	(1,266,684)
System development fees	2,500,000	1,188,414	(1,311,586)
Investment earnings	<u> </u>	26,663	26,663
Total revenues	7,829,768	5,278,161	(2,551,607)
Expenditures			
Debt service			
Interest	1,906,444	1,907,073	(629)
Principal	2,277,601	841,383	1,436,218
Fees	5,000	29,425	(24,425)
Capital outlay			
Other	-	-	-
Operating system and storage	5,638,000	3,567,925	2,070,075
Total expenditures	9,827,045	6,345,806	3,481,239
Excess of general government revenues under			
general government expenditures	(1,997,277)	(1,067,645)	(929,632)
Total district revenues	12,430,506	9,314,436	(3,116,070)
Total district expenditures	12,920,833	9,763,161	3,157,672
Total excess of revenue (under) over expenditures	(490,327)	(448,725)	41,602
Funds available - beginning	(1,328,478)	4,959,241	6,287,719
Funds available - ending	\$ (1,818,805) S	4,510,516	\$ 6,329,321

Reconciliation of Actual (Budgetary Basis) to Statement of Revenues, Expenses, and Changes in Net Position

For the Year Ended December 31, 2016

Revenue (budgetary and GAAP basis)	<u>\$</u>	9,314,436
Expenditures (budgetary basis)		9,763,161
Add		
Depreciation and amortization		1,403,587
Less		
Principal payments		841,383
Capital outlay		3,567,925
Total expenses (GAAP basis)		6,757,440
Change in net position per statement of revenues, expenses, and changes in net		
position	\$	2,556,996